



**STATE OF WYOMING  
STATE LOAN AND INVESTMENT BOARD**

**MASTER INVESTMENT POLICY and SUB-POLICIES**

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## **SECTION 1. INTRODUCTION**

The purpose of this document is to establish the Master Investment Policy and Sub Investment Policies for the State of Wyoming State Loan and Investment Board (the "Board"). The Board is comprised of five elected officials: Wyoming's Governor as chairman of the Board, Secretary of State, State Auditor, State Treasurer and State Superintendent of Public Instruction.

The Board is responsible for the fiduciary oversight of the invested public funds of the State of Wyoming (the "State"). The Board has chosen these policies as the most appropriate policies to achieve the investment objectives described below. Wyoming Statute ("W.S.") 9-4-716 states that the Board shall adopt investment policy statements for Wyoming State funds and shall review these investment policy statements at least annually. Index definitions and a glossary are available on the State Treasurer's website.

## **SECTION 2. INVESTMENT OBJECTIVES AND PRIORITIES, DESCRIPTION OF PORTFOLIO, AND GENERAL PRINCIPLES FOR ACHIEVING RETURN OBJECTIVES**

It is the policy of the Board to invest public funds of the State in a manner that strives for the highest possible risk-adjusted total return consistent with an appropriate level of safety, liquidity, and consideration of the unique circumstances for each fund. The current State portfolio consists of the following Permanent and Non-Permanent Funds:

- a) Long-Term Total Return Permanent Funds ("LTTRF") [Appendix A]**
  - i. Permanent Mineral Trust Fund;
  - ii. University Permanent Land Fund;
  - iii. Permanent Land Fund Pool;
  - iv. Hathaway Scholarship Fund;
  - v. and
- b) Income-Focused Permanent Funds ("IFPF") [Appendix B]**
  - i. Common School Permanent Land Fund; and
  - ii. Excellence in Higher Education Endowment Fund
- c) Workers' Compensation Fund [Appendix C]**
- d) Non-Permanent Funds**
  - i. Pool A Investment Account [Appendix D];
  - ii. State Agency Pool [Appendix E];
  - iii. Legislative Stabilization Reserve Account ("LSRA") [Appendix F];
  - iv. Wyoming State Treasurer's Asset Reserve ("WYO-STAR") [Appendix G]; and
  - v. Wyoming State Treasurer's Asset Reserve II ("WYO-STAR II") [Appendix H].

Specific objectives and priorities for each of the individual pools and funds are further delineated in the sub-policies attached in the appendices. Specific objectives and priorities for individual asset managers are delineated by mandate set forth where applicable below.

All available State funds shall be invested with the following considerations:

- a) Recognition of differing objectives and needs of various fund portfolios while emphasizing the highest potential for risk-adjusted total return;
- b) Investments that seek to ensure the preservation of capital and safety of principal in the overall portfolio;
- c) Liquidity requirements of anticipated and unanticipated expenditures;
- d) Yield;
- e) Conformance with State law and other pertinent legal restrictions;
- f) Where appropriate, maximization of the total rate of return on investment consistent with the foregoing objectives; and

- g) Diversification by asset type, security and investment manager in order to smooth the volatility of returns and improve the overall resilience of the investment portfolios.

### **SECTION 3. STANDARDS OF CARE**

**3.1 Prudence.** All participants in the investment process shall act responsibly as custodians of the public trust. The standard of prudence to be applied by the employees of the State Treasurer's Office and external service providers shall be as required under W.S. 9-4-715(d). The Board, the State Treasurer, all members of the Treasurer's Investment Funds Committee, all designees of the State Treasurer, and any other fiduciary appointed by the State Treasurer shall exercise the judgment and care of a prudent investor as required under the prudent investor rule set forth in the Uniform Prudent Investor Act, W.S. 4-10-901 to 4-10-913 (the "Prudent Investor Rule"). This Act states that "[a] trustee shall invest and manage trust assets as a prudent investor would, by considering the purposes, terms, distribution requirements and other circumstances of the trust." W.S. 4-10-901. Investments or groups of investments shall not be evaluated in isolation but in the context of the entire investment portfolio and as part of an overall investment strategy of the trust or fund from which the investment is derived, consistent with the policies for such trust or fund established under W.S. 9-4-716 by the Board.

The purchase of a security or the making of any direct investment by the State Treasurer or the State Treasurer's designee in a security shall not constitute a delegation of the State Treasurer's duties. The State Treasurer may delegate investment and management functions that a prudent investor of comparable skills could properly delegate under the circumstances. The State Treasurer shall exercise reasonable care, skill and caution in:

- a) Selecting an agent;
- b) Establishing the scope and terms of the delegation, consistent with the purposes and terms of the trust; and
- c) Periodically reviewing the agent's actions in order to monitor the agent's performance and compliance with the terms of the delegation.

### **3.2 Ethics and Professionalism.**

**a) General.** Members of the Board, its staff, the State Treasurer's Office, members of the Treasurer's Investment Funds Committee, and the Consultant (as hereinafter defined) responsible for investment decisions or who influence investment decisions ("Individuals") shall be held to the highest standards of professional and ethical conduct and should be committed to a culture of honesty, integrity and accountability. Individuals shall not engage in any professional conduct involving dishonesty, fraud, deceit or misrepresentation or commit any act that reflects adversely on their honesty, trustworthiness or professional competence. Individuals shall be governed by applicable State statutes, including without limitation W.S. 6-5-118, W.S. 9-13-101 *et seq.* and W.S. 16-6-118.

**b) Compliance with Laws, Rules, Regulations and Policies.** Individuals must comply with both the letter and spirit of all applicable laws, rules and regulations and the terms and provisions of this investment policy.

**c) Conflicts of Interest.** Individuals have a duty to avoid financial, business or other relationships which might cause a conflict with the performance of their duties or could reasonably be expected to interfere with their duties or their ability to make unbiased and objective recommendations and decisions. Individuals should conduct themselves in a manner that avoids even the appearance of conflict between their personal interests and their duties as a public official or employee of the State. Conflicts of interest may arise in many ways. Examples include, but are not limited to:

- i. Acceptance of gifts, payments or services from those seeking to do business with the State as described in more detail in Section 3.3 below;
  - ii. Placement of business with an entity owned or controlled by an Individual or an Individual's family;
  - iii. Ownership of, or personal interest in, a company which is a vendor of the State;
  - iv. For Treasurer's Office Staff: Ownership of, or personal interest in, any security purchased directly by the State through the State Treasurer's Office or at the direction of the Board;
  - v. For all others: Ownership of, or personal interest in, any security purchased directly at the direction of the Board; and
  - vi. Compensation to an Individual by a vendor or potential vendor of the State.
- d) Confidentiality.** Individuals shall not disclose to any other person official information which Individuals obtain through or in connection with their duties, unless the information is available to the general public or unless the disclosure is authorized by law.
- e) Proper Use of Assets.** Individuals shall endeavor to protect the State's assets and ensure their efficient use. State assets, such as funds and equipment, may only be used for legitimate State purposes.
- f) Fair Dealing.** Individuals should endeavor to deal fairly with the State's investment managers and vendors. Individuals should not take unfair advantage of anyone through illegal conduct, manipulation, concealment, abuse of privileged information, misrepresentation of material facts or any other unfair dealing practice.

**3.3 Gifts, Benefits or Favors.** The work of the Board and its staff should always be free from even the inference or perception that favorable treatment was sought, received or given on the basis of the furnishing or receipt of gifts, benefits, entertainment, favors, hospitality or other gratuities. In furtherance of this goal, the following guidelines should be observed:

- a) Individuals may not accept a gift from a vendor unless the gift has a known or apparent value of \$250 or less;
- b) Printed informational, educational, advertising or promotional material shall not be considered a gift;
- c) In no event shall gifts of cash ever be accepted in any amount;
- d) Individuals may accept meals and attend receptions in connection with business discussions at which the host is present;
- e) Individuals may accept invitations to attend activities, events and entertainment in connection with business discussions at which the host is present with a known or apparent value of \$250 or less;
- f) Individuals may not accept multiple gifts and/or invitations for activities, events or entertainment from one vendor in a consecutive 12 month period if the total known or apparent value of all such gifts, activities, events and entertainment is more than \$250;
- g) Individuals may accept travel, registration and lodging paid by someone other than the State for meetings or educational seminars which are necessary or relevant to the operations of the State's investment program; and
- h) Loans from vendors may not be accepted in amounts in excess of \$250 except for loans by recognized banks and financial institutions which are generally available at market rates and terms.

Vendor is defined as an existing or prospective provider of investment related services to the Board and/or the State Treasurer's Office including, but not limited to, brokers, investment managers, custodian bank representatives and consultants.

It is important that Individuals who make or influence investment decisions act objectively without interference from any conflict of interest. Therefore, should an Individual violate any guidelines described above in Sections 3.2 or 3.3, or otherwise have a conflict of interest, then that Individual shall be forced to abstain from any discussions, recommendations and votes involving that vendor at Board meetings or investment working meetings.

**3.4 Disclosure.** All Individuals must reaffirm their understanding and compliance with the policies contained in Sections 3.2 and 3.3 above in the form of an annual disclosure report to the Office of State Lands and Investments. Such disclosure shall comply fully with the provisions of W.S. 6-5-118 and shall be made a part of the minutes of the Board. The format and timing of such annual disclosure shall be as determined by the Office of State Lands and Investments. While disclosure shall be conducted on an annual basis, compliance with the policies stated in Sections 3.2 and 3.3 above is a continuing obligation and so, if a conflict of interest or other instance of non-compliance should arise at any time during the year, the Individual shall be responsible for reporting such instance to the Office of State Lands and Investments immediately.

## **SECTION 4. AUTHORITY AND RESPONSIBILITIES**

**4.1 Board Responsibilities.** The Board responsibilities shall include but not be limited to the following:

- a) Annual review of master investment policy and sub policies in consultation with the Investment Funds Committee;
- b) Annual review, assessment, and establishment of fund asset allocations;
- c) Advisor/investment consultant selection;
- d) Quarterly review of the performance of the investment portfolio;
- e) Approval of investments for Local Government Entities (as hereinafter defined);
- f) Termination and hiring of investment managers;
- g) Review and approve material terms of alternative investments upon consideration of Investment Funds Committee recommendations; and
- h) Appoint members to the Selection Panel as necessary.

The Governor is Chairman of the Board but in his absence from any meeting any of the Board members may act as Chairman Pro Tempore and preside at meetings. The Director of the State Land and Investment Office is the Chief Executive Officer of the Board. Prior to April 1, 1997, the Board was known and referred to as the Farm Loan Board.

**4.2 Appropriation.** The Board shall receive an appropriation directed to the Office of State Land and Investments to be used to compensate an investment consultant (the "Consultant") for its services to the State.

**4.3 State Treasurer Responsibilities.** The State Treasurer's responsibilities are detailed in the following statutes:

- a) The State Treasurer's responsibilities are detailed in the following statutes:
  - i. W.S. 9-1-409 State Treasurer duties generally; Performance Compensation Plan
  - ii. W.S. 9-4-715 Permissible Investments;
  - iii. W.S. 9-4-716 State Investment Policy; Investment Consultant;
  - iv. W.S. 9-4-717 Additional Investment Matters;
  - v. W.S. 9-4-718 Investment Managers;
  - vi. W.S. 9-4-720 Investment Funds Committee;
  - vii. W.S. 9-4-721 Selection Panel for Investment Funds Committee; and
  - viii. W.S. 9-4-831 Investment of Public Funds.

- b) The State Treasurer's responsibilities and authorities shall include but not be limited to the following:
- i. Responsible for the investment of state funds;
  - ii. Designate in writing those Treasury Office personnel authorized to invest on behalf of the State. Authority to manage the investment program is granted to the State Treasurer derived from the above statutes;
  - iii. Establish and carry out written procedures and internal controls for the operation of the State investment program consistent with this investment policy. Procedures should include references to: safekeeping, delivery vs. payment, investment accounting, repurchase agreements, wire transfer agreements, collateral/depository agreements, banking services contracts, and portfolio rebalancing;
  - iv. Conform State investment transactions as provided under the terms of this investment policy and the procedures established by the State Treasurer;
  - v. Be responsible for all transactions undertaken by the State and shall establish a system of controls to regulate the activities of subordinate officials;
  - vi. Monitor the commission recapture and discount brokerage programs and issue directed brokerage letters (limited to the commission recapture program) to the investment managers on an annual basis;
  - vii. Monitor performance reports from the Consultant;
  - viii. Select and review the State custodian and securities lending agent(s);
  - ix. Conduct due diligence in the selection of qualified State investment managers and recommend investment managers for the State to the Investment Funds Committee and the Board;
  - x. Recommend termination to the Board of State investment managers when appropriate;
  - xi. Preside over meetings of the Treasurer's Investment Funds Committee as chairman;
  - xii. Designate the Chief Investment Officer of the Treasurer's Office or in their absence another member of the Treasurer's Office Staff to serve as a member of the Treasurer's Investment Funds Committee; and
  - xiii. Implement and administer the Investment Professionals Performance Compensation Plan.
- c) Internal Controls. The State Treasurer shall establish a system of internal controls and shall monitor such controls periodically. The controls shall be designed to prevent losses of funds arising from fraud, employee error, misrepresentation by third parties, or imprudent actions by staff. Such controls shall provide for but are not limited to:
- i. Separation of transaction authority;
  - ii. Appropriate segregation of other related duties;
  - iii. Custodial safekeeping of securities;
  - iv. Clear delegation of investment authority;
  - v. Frequent reconciliation of investment and accounting records;
  - vi. Written confirmation of transactions;
  - vii. Supervisory controls;
  - viii. Securities trading controls;
  - ix. Control of collusion;
  - x. Development of electronic fund transfer agreements with lead banks and/or third party custodians;
  - xi. Conduct background checks on staff, interns, and applicants;
  - xii. Conducting regular staff training to help assure and support internal controls;
  - xiii. Implementation of internet and electronic security protocols;
  - xiv. Bonding as required by State law; and

- xv. Guidelines pertaining to employment of individuals involved in the investing and financial tracking of State investments which will address security and professional qualifications.
- d) The State Treasurer shall retain and authorize staff to support and maintain the integrity of the State investment program. In striving for management quality, it is the policy of the State Treasurer to attract and retain qualified investment staff and to promote, encourage, and provide continuing education for the staff.
- e) The State Treasurer, in consultation with the Investment Funds Committee, shall employ a designated Chief Investment Officer with the minimum qualifications specified in 9-4-715(a) and the State Treasurer shall consult with the designated Chief Investment Officer or the officer's designee in making any new investment of state funds or investing state or other funds.

**4.4 Chief Investment Officer's Responsibilities.** The Chief Investment Officer shall provide the State Treasurer with information and recommendations regarding the investment of state funds and additional information as requested by the State Treasurer, as well as complete other Treasurer's Office staff responsibilities.

**4.5 Treasurer's Office Staff Responsibilities.** The State Treasurer's Office staff responsibilities shall be to implement and monitor the State investment program. Those responsibilities shall include:

- a) Investment research;
- b) Monitoring of Consultant recommendations;
- c) Monitor trade execution;
- d) Accurate accounting of transactions;
- e) Assist in developing and recommending policy, asset allocation and portfolio structure; and
- f) Staff and support the Investment Funds Committee.

**4.6 Consultant Responsibilities.** Duties of the Consultant shall include, but not be limited to the following:

- a) Prepare a quarterly performance report to include performance attributions on all State investment managers and total assets, including a review of investment policy guideline compliance and adherence to investment style and discipline;
- b) Provide recommendations to and assist the State Treasurer, the Treasurer's Investment Funds Committee, and the Board regarding investment policy, strategic asset allocation, and the risk profile. The recommendations regarding reaffirmation and modification of these policies shall be conducted at least on an annual basis;
- c) Assist the State Treasurer and the Board in the selection of qualified State investment managers, and assist in the oversight of existing managers, including monitoring changes in personnel, ownership and the investment process;
- d) Assist the State Treasurer in:
  - i. The selection of a qualified custodian(s) and a securities lending agent(s) for the State;
  - ii. Negotiating fee arrangements and other contract terms with the investment managers on behalf of the State; and
  - iii. Negotiating and arranging for brokerage and custodial services for the State;
- e) Render special projects at the discretion of the Board;
- f) Handle certain other matters, primarily reporting, as described elsewhere in this investment policy;

- g) Provide recommendations to and assist the State Treasurer in reviewing and suggesting potential investment benchmarks for purposes of this investment policy and the Performance Compensation Plan; and
- h) Be independent with no conflicts of interests with any current or prospective service providers to the State.

**4.7 Custodian Responsibilities.** Duties of the custodian shall include, but not be limited to the following:

- a) Provide complete custody and depository services for the designated State accounts;
- b) Within 10 business days after month-end, provide a monthly report of the investment activities conducted by the investment managers for the State;
- c) Provide monthly and year-end accounting statements for all State funds, including all transactions;
- d) Collect all interest income, dividends, and principal realization for the State accounts and properly report it on monthly statements which must delineate the precise nature of returns, including without limitation, separating realized gains and losses, realized income such as dividends and interest, and return of capital, in a format and level consistent with the State Treasurer's Office accounting software and acceptable to Custodian and Treasurer; and
- e) Provide investment manager compliance reporting.

**4.8 Internal and External Investment Manager Responsibilities.** Duties of the State investment managers shall include, but not be limited to the following:

- a) Adhere to the investment management style, concepts and principles for which they were hired by the State;
- b) Comply with all provisions of this investment policy;
- c) Execute all transactions for the benefit of the State with brokers and dealers qualified to execute institutional orders on an ongoing basis seeking the best cost of execution for the State and where appropriate, facilitate the recapture of commissions on behalf of the State; and
- d) When reporting returns, delineate the precise nature of each return, including without limitation, separating realized gains and losses, realized income such as dividends and interest, and return of capital, in a format and level consistent with the State Treasurer's Office accounting software and acceptable to Treasurer;
- e) Reconcile monthly accounting, transaction and asset summary data with custodian valuations and communicate and resolve any significant discrepancies with the Consultant and the custodian.

External investment managers for the State (not employees of the State of Wyoming) responsibilities shall also include:

- f) Provide the State Treasurer's Office with a written agreement to invest within the guidelines established in this investment policy and corresponding sub-policies. Alternative investment managers will provide appropriately comparable documents, such as limited partnership agreements;
- g) Provide the State Treasurer's Office with proof of liability and fiduciary insurance coverage;
- h) Be recognized as providing demonstrated expertise over a number of years in the management of institutional assets;
- i) Maintain frequent and open communication with the State Treasurer, State Treasurer's staff, and the Consultant on all significant matters pertaining to its firm's ownership, investment style and philosophy, changes in personnel, significant client departures and periods of underperformance; and
- j) Be a registered investment advisor under the Investment Advisers Act of 1940 as amended, if required to be registered by the terms of such Act.

**4.9 Treasurer's Investment Funds Committee.** The Treasurer's Investment Funds Committee responsibilities shall be to aid the State Treasurer and the Board to implement and monitor the State investment program. Those responsibilities shall include:

- a) Provide advice in connection with investment manager selection for the State investment program;
- b) Provide consultation in connection with the review of this investment policy including the review of the asset allocation developed and implemented for each fund;
- c) Review portfolio performance and track adherence to target allocations quarterly;
- d) Review manager performance quarterly;
- e) Advise the Treasurer and staff on key economic trends and matters relevant to the efficient management of Wyoming's investments;
- f) Act as a sounding board for the Treasurer and staff on matters between Board meetings pertaining to developments in the State's portfolio or the economy;
- g) Establish investment benchmarks and determine whether benchmarks have been exceeded for purposes of the Performance Compensation Plan;
- h) Review any new proposed investment of funds in alternative investment and submit recommendations to the Board;
- i) Review investment policies and procedures and recommend statutory, rule or policy modifications consistent with 9-4-720(f); and
- j) Monitor the investment of state funds in alternative investments.

**4.10 State Auditor Responsibilities.** Duties of the State Auditor shall include, but not be limited to the following:

- a) Maintain the State's accounting records, vouchers, documents, contracts and fiscal accounts;
- b) Order all payments into and out of the funds held in the State Treasury;
- c) Serve as the State's controller, chief accountant, chief fiscal officer, and State payroll officer and to supervise the issuance of all warrants;
- d) Audit and settle all claims against the State;
- e) Draw all warrants upon the State Treasury;
- f) Participate in an annual audit and provide an annual financial report to the fiscal affairs of the State, prepared in conformance with generally accepted accounting principles; and
- g) Coordinate the audit of the State's federal programs to comply with federal requirements.

**4.11 Selection Panel.** Duties of the Selection Panel shall include the following:

- a) Solicit nominations for candidates for the Investment Funds Committee from the State Treasurer's Office, other members of the Investment Funds Committee, other appropriate entities, and the Board;
- b) Research and interview candidates for the Investment Funds Committee; and
- c) Appoint voting members to the Investment Funds Committee.

## **SECTION 5. CASH HOLDINGS**

Equity managers for the State shall be fully invested at all times, except in anticipation of large withdrawals instructed by the State Treasurer's Office. Equity managers should maintain less than 7.5% of their portfolios in cash equivalents except for periods of short-term portfolio repositioning not to exceed 5 trading days, unless the contract with the equity manager specifically provides otherwise. Fixed income managers for the State may maintain higher cash balances. An exception shall be made for alternative investments.

## **SECTION 6. PUBLIC PURPOSE INVESTMENTS**

Public Purpose Investments (“PPIs”) are a category of investments authorized by the Wyoming State Legislature (the “Legislature”) committing State funds to projects or programs specifically chosen by the Legislature to further various public purposes or benefits for the State and its citizens. The array of these legislatively designated investments fall into two broad categories: those in which statute commits funds to specific investments and those where statute directs State agencies to exercise judgment for programs authorized by the Legislature. This latter group can be further subdivided into programs where the State Treasurer’s Office has specific responsibilities and those where other agencies bear the bulk of those responsibilities.

The State Treasurer’s Office, as well as other agencies with programmatic responsibilities, may have unique processes and rubrics guiding the evaluation of investment opportunities. Successful candidates are evaluated and awarded pursuant to authorizing statutes including in some cases the Prudent Investor Rule. Nevertheless, PPIs are not generally chosen for their contribution to the portfolio’s performance or its overall soundness. Moreover, owing to the fact these investments are often idiosyncratic, they are not easily judged against peers and therefore do not lend themselves to treatment in an index or against other more traditional metrics. Accordingly, their inclusion in either permanent or non-permanent portfolios adds an element which is difficult to classify and which can detract from performance as well as add risk. PPIs are included as a separate line item within the annual portfolio analysis and excluded from all fund performance calculations as there are no appropriate indices which can provide a context for peer review.

## **SECTION 7. POOLED/COMMINGLED INVESTMENTS**

**7.1 Commingled Investments.** Commingled investments may be made by the State in cases where there is an operational efficiency, fee advantage, or other demonstrable benefit to the portfolio gained through such an investment.

**7.2 Restricted Securities.** Investments in mutual or commingled funds which invest in securities which the State could not own directly are permitted, so long as the overall characteristics of the mutual or commingled fund are generally consistent with this investment policy. While it is not expected that mutual or commingled fund guidelines will align perfectly with this investment policy, it is expected that mutual or commingled funds will be vetted to ensure a reasonably high degree of consistency with this investment policy before an investment is made. All diversified money market funds shall comply with W.S. 9-4-831(g), Investment of Public Funds.

## **SECTION 8. PERMISSIBLE INVESTMENTS BY THE STATE TREASURER’S OFFICE**

**8.1 Statutory Provisions.** The investment of State funds by the State Treasurer's Office and investment managers shall comply with applicable statutory provisions. Some of these statutes are listed below:

- |                    |  |
|--------------------|--|
| a) W.S. 2-3-301    | Standard for Fiduciaries;                        |
| b) W.S. 9-1-409(e) | Performance Compensation Plan;                   |
| c) W.S. 9-4-715    | Permissible Investments;                         |
| d) W.S. 9-4-716    | State Investment Policy; Investment Consultants; |
| e) W.S. 9-4-717    | Additional Investment Matters;                   |
| f) W.S. 9-4-718    | Investment Managers;                             |
| g) W.S. 9-4-831    | Investment of Public Funds; and                  |

h) W.S. 9-4-1101 *et seq.* Tax and Revenue Anticipation Notes.

**8.2 Public Equity Security Restrictions.** All public equity investments, over-the-counter securities, and other equity related securities held by the State shall be limited to securities that are actively traded on U.S. exchanges or Non-U.S. exchanges including the NASDAQ. Public equity holdings shall be restricted to companies which have a history of more than 3 years continuous operation (current firm and/or predecessor firm), unless the contract with the investment manager specifically provides otherwise. Furthermore, securities that are acquired as the result of corporate actions are permitted.

**8.3 Alternative Investment Restrictions.** Alternative investments which the State obtains in the form of a security shall follow the process outlined in W.S. 9-4-715(c). Alternative investments and strategies encompass a broad range of securities and investments. No specific restrictions are made except that leverage, if utilized, must be limited to less than 50% at the limited partnership level in which the State is an investor; provided, however, for core real estate investments, leverage should not exceed 40% across the entire portfolio and there are no specific limits on leverage for non-core real estate managers.

## **SECTION 9. PROHIBITED INVESTMENTS FOR SEPARATE ACCOUNT SITUATIONS**

The following investments are prohibited in separate account situations (i.e., where the investment manager can tailor the investment portfolio to comply with State guidelines and the securities are not commingled with those of other clients):

**9.1 Self-Dealing Transactions.** Investment managers cannot purchase or hold any security that is issued by a corporation where the investment management firm may have any type of ownership relationship. An exception can be made in the case where an investment manager is attempting to replicate an index in which the investment manager's firm or parent's security is represented. Since the investment manager is simply attempting to replicate the index, such holding does not represent a self-dealing transaction. Another exception may be allowed for alternative investment managers where investments may be made in vehicles by the investment managers for the managers' account and/or the managers' professionals and/or families.

**9.2 Floating Rate Securities.** Floating rate securities, the interest rate of which does not reset as a result of changes in one or more reference interest rates, are prohibited. Examples of prohibited floating rate securities are those whose interest rate reset is based on an index of commodities or equity securities. Reverse floaters are also prohibited.

**9.3 Individual Certificates of Deposit and Time Deposits.** Individual certificates of deposit and time deposits may not exceed \$250,000 unless they are 100% collateralized by eligible securities or fully covered by a surety bond.

**9.4 Letter Stock.** Letter stock and other unregistered equity securities are prohibited.

**9.5 Real Estate.** Real Estate, either private or public, is prohibited. An exception is made if an external investment manager that has been retained as a dedicated real estate investment manager manages the account, if the investment is part of an alternative investment, as provided in W.S. 9-4-715(k), if Real Estate Investment Trusts (REIT) are included in the composition of the investment manager's stated benchmark, or if real estate is a publicly traded investment such as an ETF or REIT.

**9.6 Short Sales and Margin Transactions.** Short sales and margin transactions are prohibited except as detailed in the derivative policy below.

## **SECTION 10. DERIVATIVES POLICY**

**10.1 Allowable Use of Derivatives.** Derivative instruments may be used selectively in lieu of physical securities by investment managers for the State under the following conditions:

- a) Derivatives may be used (i) when they offer better liquidity (lower transaction costs), (ii) when they offer greater precision for the purposes of managing a portfolio's duration, yield curve exposure, prepayment or credit risk or (iii) to hedge foreign currency risk.
- b) Derivatives may only be used primarily to reduce risk exposures, but derivatives may also be employed to increase exposure to a certain risk factor if that desired exposure is not easily obtained via physical securities.
- c) Permissible derivative instruments include futures, forwards, options and swaps. Warrants are only permitted when attached to securities authorized for investment.
- d) The use of derivatives by an investment manager may not materially alter their portfolio risk profile beyond that which is implied by their investment style.
- e) Under no circumstances should leverage be employed in the purchase of securities.

This Section does not apply to the use of derivatives in alternative investment portfolios which is governed by Section 10.3 below.

**10.2 Change in Use of Derivatives.** An investment manager must obtain the approval of the State Treasurer's Office if an investment manager desires to use derivatives in a manner which is not allowed under Section 10.1 above or if, at any time, the investment manager desires to change how it utilizes derivatives in its management of the funds of the State. Each investment manager utilizing derivative securities shall prepare, maintain, and periodically deliver a written derivatives policy to the State Treasurer's Office.

**10.3 Alternative Investment Portfolios.** Derivatives may be utilized within alternative investment portfolios provided that the instruments and strategies utilized are consistent with this investment policy of the alternative investment vehicle and that the Consultant has reviewed, approved, and is monitoring their use. The Consultant shall monitor these instruments and strategies used to ensure that they are not expected to materially or adversely alter the portfolio risk profile in any given market cycle.

## **SECTION 11. PORTFOLIO GUIDELINES**

**11.1 Pertaining to the Overall Investment Program (exceptions may apply to Alternative Investments as detailed in their respective contracts).**

- a) A maximum of 1% of the outstanding common shares of any corporation shall be owned by the State. An exception is made for alternative investments and for companies with a market capitalization below \$5 Billion as described in Section 11.2(a)(ii).
- b) A maximum of 1.5% of the total book value of permanent funds and non-permanent funds that can invest in equities shall be invested in the common stock of any corporation.
- c) The State Treasurer or designee can invest in any class of security not otherwise authorized by law, provided the security was authorized by law at the time it was acquired and the total book value of all securities not authorized by law shall not exceed 1% of the total book value of the permanent fund accounts and the accounts of the non-permanent funds that can invest in equities, and provided further that any such investment shall be in accordance with the fiduciary standards specified in W.S. 2-3-301.
- d) Security selection, portfolio structure and timing of purchase and sales are delegated to the investment manager.

- e) The Board is concerned with terrorism and human rights violations occurring worldwide, yet recognizes its fiduciary responsibility to invest only in the best economic interest of the portfolio. While the Board cannot make investments based on social or political objectives, it does consider the economic effects of social and humanitarian issues in the analysis of investments. The Board seeks to avoid investments that support terrorism or the violation of human rights. As such, the Board requires its investment managers to acknowledge that they will strive to avoid such investments. Specifically, investment managers are required to check portfolio holdings no less frequently than quarterly against the companies listed on the Specially Designated Nationals and Blocked Persons List and the countries and programs listed on the Sanctions Programs and Country Information page as well as other sanctions lists, maintained by the U.S. Treasury Department Office of Foreign Assets Control ("OFAC"), to ensure that the companies, countries, or programs on the lists are not represented in the portfolios. If a current holding appears on the lists at the time of the quarterly check, the investment manager will eliminate the position from the portfolio within a reasonable period of time and will not make additional purchases unless the issuer is removed from the OFAC lists.
- f) Commodities, commodity contracts, and natural resource properties are generally discouraged owing to Wyoming's native correlative exposure to natural resource development. Any investment in commodities, commodity contracts, or natural resource property such as oil or timber must take into consideration overall exposure to natural resources and commodities including Wyoming's general economy. An exception is made if the investment is part of an alternative investment.
- g) The strategies described in this Section 11 may be managed (i) internally by the State Treasurer's Office, (ii) by one or more external managers, (iii) through one or more direct fund investments, and/or (iv) through one or more fund of funds arrangements; provided, however, all external managers must be selected by the Board as provided in W.S. 9-4-718 and the material terms of the instruments governing the investment for all alternative investments must be approved by the Board pursuant to W.S. 9-4-715(c).

**11.2 Pertaining to Individual Strategies.** The following guidelines apply to internal and external investment managers for each of the investment strategies utilized by the State, unless the contract with the investment manager specifically provides otherwise. External investment firms shall have a demonstrated record in managing institutional portfolios of strategies for which they were hired by the State.

For the purposes of these guidelines, credit quality ratings are those of Moody's, S&P, and Fitch. If rated by all three ratings agencies, the middle rating will be used. If rated by only two agencies, the lower rating will be used. Securities that are not rated will be, in the judgment of the investment manager, of credit quality equal or superior to the standards described below.

- a) **Public Equity.** The objectives of the State's public equity investments are to provide the State with total return, capital appreciation, protection against inflation risk and consistent returns as measured by the appropriate index. The State shall employ diversification by investment style (e.g., value versus growth) and capitalization (small, mid, large). The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through exchange traded funds ("ETFs"), mutual funds and other types of index funds. The guidelines in this section apply to all active public equity managers, which are diversified across the following strategies:
  - a. Broad U.S. Equity
  - b. Small-Cap U.S. Equity
  - c. Broad International Equity
- i. A maximum of 5% or the benchmark weighting + 2%, whichever is greater, of the total stock portfolio of the investment manager be invested in any one company.

- ii. A maximum of 1% of the outstanding float of shares shall be held in companies with market capitalizations of \$5 Billion or greater at the time of purchase. For companies with market capitalizations of less than \$5 Billion, a maximum of 5% shall apply.
- iii. The maximum allowable in any sector, as defined by Global Industry Classification System Level 1, is 2.5 times the respective benchmark weighting.
- iv. A minimum number of 20 securities shall be held.

**b) Preferred Stock.** The objectives of the State's preferred stock investments are to provide income to the State through dividend payments with the potential for capital appreciation and consistent returns as measured by the appropriate index. Preferred stock investments are a class of stock that provides priority over common stockholders on earnings in the event of liquidation. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active preferred stock managers.

- i. Minimum issue credit rating for preferred stock at the time of purchase will be BB or equivalent.
- ii. A maximum of 35% of the total portfolio of the investment manager may be invested in securities rated below investment grade.
- iii. A maximum of 10% of the total portfolio of the investment manager may be invested in any one issuer.

**c) Master Limited Partnerships ("MLPs").** The objectives of the State's MLP investments are to provide the State with total return, capital appreciation, protection against inflation risk and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active MLP managers.

- i. A maximum of 15% or the benchmark weighting + 2%, whichever is greater, of the total portfolio may be invested in any one company.

**d) Fixed Income.** The objectives of the State's core fixed income investments are to provide stable income to the State, safety of principal, diversification of the State's fixed income portfolios, yield enhancement and, consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active core fixed income managers. Sector specific strategies such as Government, Investment Grade Credit, Mortgages, and Asset Backed Securities may also be used within the core fixed income allocation. In the case of sector specific mandates, additional guidelines may be delineated in the agreement with the manager; however, the aggregate core fixed income portfolio is expected to remain with the guidelines detailed in this policy.

- i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
- ii. All other issuers are subject to a 5% per issuer limit excluding investments in commingled vehicles.
- iii. Non-U.S. dollar denominated securities are permitted, but shall comprise no more than 10% of the portfolio market value.
- iv. Private mortgage-backed and asset-backed securities are limited to 10% of the portfolio market value.
- v. Commercial mortgage-backed securities are permitted but shall comprise no more than 10% of the portfolio market value.

- vi. Dollar denominated emerging market securities are permitted, but shall comprise no more than 10% of the portfolio market value.
- vii. Investments in mortgage interest only and principal only securities or their derivations are permitted, but shall comprise no more than 5% of the portfolio market value.
- viii. Commercial paper of all issuers shall not exceed \$500,000,000.
- ix. A minimum number of 25 securities shall be held.
- x. Duration may not exceed 120% of the manager's primary benchmark, and overall core fixed income portfolio duration may not exceed 120% of the Bloomberg U.S. Aggregate Bond Index.
- xi. Average portfolio credit quality must be at least A- or equivalent.
- xii. Minimum issue credit rating at time of purchase shall be:
  - a. A1+ or equivalent for commercial paper;
  - b. BBB- or equivalent for corporate bonds, Mortgage-Backed Securities, Commercial Mortgage-Backed Securities, Asset Backed Securities, Non-U.S. Dollar-Denominated Securities and Dollar-Denominated Emerging Market Securities.

**e) Liability Driven Investment Fixed Income.** The objectives of the State's liability driven investment fixed income portfolio are to hedge the portfolio against any adverse interest rate based changes to plan liabilities and to provide consistent returns as measured by the appropriate index. The Liability Driven Investment Fixed Income Portfolio will consist of an appropriate blend of Long Duration Fixed Income and Core Fixed Income that matches the duration profile of the liabilities that are intended for hedging evaluated on an annual basis.

**f) Long Duration Fixed Income.** The objectives of the State's long duration fixed income investments are to provide one of the necessary building blocks for the Liability Driven Investment Fixed Income Portfolio and to provide consistent returns as measured by an appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active managers.

- i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
- ii. All other issuers are subject to a 5% per issuer limit excluding investments in commingled vehicles.
- iii. A maximum of 30% of the portfolio may be invested in U.S. dollar denominated non-U.S. fixed income securities.
- iv. A maximum of 10% of the portfolio may be invested in U.S. dollar denominated emerging market securities.
- v. A maximum of the appropriate benchmark plus 5% of the portfolio may be invested in convertible and municipal securities.
- vi. Average portfolio quality will be BBB+ or better. Securities shall be rated investment grade at time of purchase.

**g) Low Duration Fixed Income.** The objectives of the State's low duration fixed income investments are to provide stable income to the State, preservation of capital, diversification of the State's fixed income portfolios, a ready source of liquidity, stable investment return, and consistent returns as measured by the appropriate index. The low duration fixed income portfolio should consist of securities which provide exposure to the low duration U.S. fixed income market including Treasury and government agency bonds, corporate debt, mortgages, asset backed securities and municipals with an overall duration similar to the Bloomberg US Gov't: 1-3 Year Bond Index. The State Treasurer's

Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active low duration fixed income managers.

- i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
- ii. All other issuers are subject to a 5% per issuer limit excluding investments in commingled vehicles.
- iii. Corporate securities will be subject to a maximum limit of 20%.
- iv. Portfolio duration may not exceed 130% of the Bloomberg US Gov't: 1-3 Year Bond Index.
- v. Average portfolio quality will be A or better.

**h) Transition Low Duration Fixed Income.** The objective of the transition low duration fixed income portfolio is to provide a bridge between current portfolio positioning and certain longer-term target allocations in less liquid asset classes that are best built out over a period of multiple years. Unlike the traditional low duration fixed income portfolio, the transition portfolio will be designed with more flexibility to maximize yield, while still adhering to some general parameters regarding duration and credit quality. Specific guidelines will be further delineated in the contract.

**i) Bank Loans.** The objectives of the State's bank loans investments are to provide income to the State, diversification of the State's fixed income portfolios, yield enhancement, protection against rising interest rates and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active bank loan managers.

- i. Obligations of specific issuers are subject to a 5% per issuer limit, excluding investments in commingled vehicles.
- ii. Duration must not exceed + 1 year of the S&P/LSTA U.S. Leveraged Loan 100 Index.
- iii. Average portfolio credit quality must be at least B or equivalent.
- iv. High yield bonds are allowed but in aggregate subject to a cap of 10%.
- v. Minimum issue credit rating at the time of purchase shall be:
  - a) CCC or equivalent for individual securities; and
  - b) Securities that are not rated shall be, in the judgment of the investment manager, of credit quality equal or superior to the standards described above.

**j) Emerging Markets Debt Fixed Income.** The objectives of the State's emerging markets debt fixed income investments are to provide diversification of the State's fixed income portfolios, yield enhancement and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active emerging markets debt fixed income managers.

- i. Obligations of individual sovereign/quasi-sovereign issuers are subject to a 20% per issuer limit.
- ii. Obligations of corporate issuers are subject to a 10% per issuer limit.
- iii. The investment manager, as part of managing the account, can take net investment positions of up to 20% of the portfolio in currency and currency forwards.
- iv. Duration must be no more than +20% of the index.
- v. Average portfolio credit quality must be BB or equivalent or better.

- vi. Minimum Issue Credit Rating at the time of purchase shall be:
  - a. A1+ or equivalent for commercial paper;
  - b. B- or equivalent for individual securities
  - c. Where a security is not rated at the issue level, the issuer rating shall be relied upon.

**k) Private Credit.** The objectives of the private credit portfolio, which are considered to be alternative investments, are to provide diversification of the State's fixed income portfolio and yield enhancement that is available through the illiquidity premium associated with private credit transactions.

- i. The portfolio is expected to be diversified across underlying private credit sub-strategy and stage of the economic cycle.

**l) Tactical Cash and Operational Cash.** The objectives of the Tactical Cash and Operational Cash investments are to provide liquidity, safety of principal, and stable income consistent with the maturity and risk parameters of each cash pool. Cash guidelines apply to both operational and tactical cash investments. Operational cash refers to cash that is required to be on hand for known upcoming liquidity needs, while tactical cash refers to intentional investment in cash above and beyond what is needed for operations.

- i. A maximum of 5% of total assets may be placed in securities of one issuer except for government securities.
- ii. Investment in any single issuer must not exceed 5% of the outstanding issues of that issuer.
- iii. Operational Cash Portfolio. The portfolio's weighted average maturity shall not exceed 90 days. All securities shall have a maximum maturity of 365 days. The maximum average cash flow weighted duration of the portfolio shall not exceed 90 days. The market value of the portfolio shall remain within +/- 0.5% of 1.0% of amortized cost.
- iv. Tactical Cash Portfolio. Maximum average cash flow weighted duration is not to exceed 1 year. Individual securities must not exceed a cash flow weighted duration of 2 years.

Currency must be in U.S. dollar denomination only. The cash portfolios shall seek to be invested fully as of the close of business on each day. The account may only purchase securities issued or guaranteed by a corporation or other entity organized under the laws of a State of the United States and only securities of this type referred to in the first clause of Section 3(a)(2) of the Securities Act of 1933 as amended.

The operational or extended cash portfolios' permissible investments are the following securities:

- a. Asset-Backed Securities: Limited to automobile receivables, credit receivables, collateralized mortgage obligations ("CMO") or pass-throughs, the collateral for which is securities issued by GNMA, FNMA, FHLMC or notes fully guaranteed as to principal and interest by the Small Business Administration;
- b. Master Notes;
- c. Bank Notes;
- d. Medium Term Notes;
- e. Bankers' Acceptances;
- f. Municipal Bonds;
- g. Certificates of Deposit;
- h. Municipal Notes;
- i. Commercial Paper, including unregistered Promissory Notes;

- j. Called for Commercial Paper;
- k. Repurchase Agreements (including term repurchase agreements)-Permitted collateral: government securities. The minimum collateral required is 102%;
- l. Corporate Bonds;
- m. Time Deposits - Restricted to obligations of financial institutions approved by Wyoming's Board of Deposits;
- n. Corporate Notes;
- o. U.S. Government Securities;
- p. Floating Rate Notes including Obligations of the U.S. Treasury and Obligations of U.S. Government Agencies;
- q. Floating rate Certificates of Deposit;
- r. Guaranteed Investment Contracts ("GICs") or synthetic GICs; and
- s. Instruments bearing floating or fixed interest rates.

The tactical cash portfolios' permissible investments are the following securities:

- a. U.S. Government Securities;
- b. Floating Rate Notes including Obligations of the U.S. Treasury and Obligations of U.S. Government Agencies;
- c. U.S. Government Agency Securities;
- d. Certificates of Deposit;
- e. Commercial Paper, including unregistered Promissory Notes;
- f. Repurchase Agreements (including term repurchase agreements)-Permitted collateral: government securities. The minimum collateral required is 102%;
- g. Time Deposits - Restricted to obligations of financial institutions approved by Wyoming's Board of Deposits;
- h. Floating Rate Certificates of Deposit.

Commercial paper must be rated A1+ or P1 or equivalent by at least one Nationally Registered Statistical Rating Organization (split ratings being permitted). The minimum long-term rating for bonds and notes is BBB/Baa2. Such ratings, however, may decline thereafter without per se requiring the sale of the security. GICs must be rated AAA or equivalent by Moody's, Standard and Poor's or Fitch, or rated A+ by A.M. Best. A security without its own rating will be considered to be rated if its user's comparable securities are rated. In addition, long term ratings shall be used only if the security is not rated and no security of the same issuer that is comparable in priority with such security is rated.

**m) Private Equity.** The objectives of the State's private equity investments, which are considered to be alternative investments, are to provide the State with total return, capital appreciation, portfolio diversification, protection against inflation risk and consistent returns as measured by the appropriate index. The funds shall be actively managed. The State may employ diversification by sub-asset class (private equity vs. venture capital vs. special situations) and investment style (early vs. late stage, mid-market vs. large cap market).

- i. At the time of purchase, a maximum of 25% of the value of any private equity partnership may be invested in any one company or security issued by any one company. An exception may be made when a special purpose vehicle is set up as part of an overall pool where the overall pool satisfies this requirement.

**n) Hedge Funds.** The objectives of the State's hedge funds investments, which are considered to be alternative investments, are to provide the State with total return, portfolio diversification, certain defensive capacities, capital appreciation, moderate levels of volatility with low correlation to traditional financial assets and consistent returns measured

by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active hedge funds managers.

- i. The portfolio shall be diversified across underlying hedge fund strategies and hedge fund managers.
- o) Real Estate.** The objectives of the State's real estate investments, which are considered to be alternative investments, are to provide the State with portfolio diversification, total return, including income and capital appreciation, as well as protection against inflation risk and consistent returns as measured by the appropriate index.
- i. The core portfolio shall consist of well-leased, high quality, income producing institutional properties.
  - ii. The core portfolio shall be adequately diversified by geographical region, as well as by property type.
  - iii. The non-core portfolio may consist of properties of varying quality, investment size, property type and geographic concentration.
- p) Infrastructure.** The objectives of the State's infrastructure investments, which are considered to be alternative investments, are to provide the State with portfolio diversification, total return, including income and capital appreciation, as well as protection against inflation risk and consistent returns as measured by the appropriate index.
- i. The core portfolio shall consist of high quality, income producing institutional properties.
  - ii. The core portfolio shall be adequately diversified by geographical region, as well as by property type.
  - iii. The non-core portfolio may consist of properties of varying quality, investment size, property type and geographic concentration.
- q) Opportunistic.** From time to time, permanent fund investments may be made in opportunistic investments. The objective of such investments by the State shall be to enhance returns through opportunities that present themselves due to stressed conditions in the markets or other unique opportunities. The guidelines for such investments shall be determined by the investment management agreement or appropriate offering documents in the case of commingled or partnership investments. An opportunistic investment would occur in a situation where it is deemed the potential return would exceed the Total Fund performance excluding opportunistic returns and non-permanent funds, or another benchmark as deemed appropriate by the Investment Funds Committee and approved by the Board.

## **SECTION 12. RISK MANAGEMENT**

**12.1 Risk Profile.** Per Wyoming statutes, the overall risk profile of funds which may be invested in equities excluding any specific public purpose investment, shall not materially exceed the risk profile of a reference portfolio that consists of seventy percent (70%) global equities and thirty percent (30%) domestic fixed income investments. The State Treasurer after consultation with the Investment Funds Committee shall submit to the Board the Committee's recommendations of specific benchmarks for the measurement of the portfolio risk characteristics. The specific benchmarks are 70% MSCI All Country World Index and 30% Bloomberg Aggregate Bond Index and are approved by the Board by virtue of the approval of this policy.

**12.2 Issuer or Secondary Source Failure.** The State Treasurer shall seek to control the risk of loss due to the failure of a security issuer or secondary source. Such risk shall be controlled by constructing investment portfolios using the Prudent Investor Rule, by ensuring adequate portfolio

diversification, by collateralization as required by law and by statutory guidelines. For each PPI, the risk of loss is related to the requirements and restrictions stated in the establishing legislation. The State Treasurer shall comply with such requirements and restrictions when implementing a PPI.

**12.3 Policy Exceptions.** Investment managers are responsible for managing the assets under their care on behalf of the State in accordance with the guidelines established in this investment policy. From time to time, it is possible that market conditions or other events outside the control of the investment manager may cause portfolios for various reasons to fall out of compliance. It is generally expected that investment managers will review any events outside their control that cause the portfolio to fall out of compliance with the best interest of the State's portfolio in mind, and provide a written recommended course of action to the State Treasurer's Office. The State Treasurer's Office shall review these written requests and may grant an exception to the investment policy guidelines if it is believed to be in the best interest of the portfolio. No investment manager is allowed to make new security purchases that would cause the portfolio to fall out of compliance or further out of compliance than it is at the time of purchase. All investment policy exceptions that are granted shall be documented in a quarterly investment policy compliance review, which shall be part of the quarterly investment report provided to the Board. In addition, investment managers will be given an exception to compliance with these investment policy guidelines when commencing the implementation of a strategy or while closing a strategy but only for a period of time as determined by the State Treasurer.

### **SECTION 13. SAFEKEEPING**

The State Treasurer shall contract with an authorized safekeeping agent for safekeeping securities owned by the State as part of its investment portfolio or held as collateral to secure certificates of deposits or repurchase agreements. All securities transactions shall be conducted on a delivery versus payment basis to the State Treasurer's safekeeping bank or to the State Treasurer's Office. The State Treasurer's Office or custodian shall have custody of all securities purchased or held and all evidence of deposits and investments of public funds.

### **SECTION 14. VOTING OF PROXIES**

The Board allows investment managers to vote proxies with the parameters that (i) the investment managers keep the State Treasurer's Office apprised of and annually provide their general proxy policy to the State Treasurer's Office and (ii) the investment managers notify the State Treasurer's Office of controversial matters which may be subject to proxy voting. Investment managers are expected to vote proxies in a way that is generally consistent with the whole of this investment policy and in accordance with the best interests of Wyoming's portfolio.

### **SECTION 15. SECURITIES LENDING**

As part of this investment strategy, the State Treasurer may retain the services of a custodial bank or an independent securities lending agent to supervise a program of securities lending in exchange for a fee or other consideration. Supervision of the program shall include:

- a) Procedures to review the creditworthiness of all borrowers;
  - b) Requirements for full collateralization of all loans; and
  - c) Other methods and procedures required by the Board for securing the lending program.
- (W.S. 9-4-717(d) Securities Lending)

## **SECTION 16. COMMISSION RECAPTURE PROGRAM**

The State Treasurer's Office shall monitor the commission recapture and discount brokerage programs to insure that investment managers provide the best effort to meet their commission recapture guidelines (i.e., requested amount of commission recaptured). The State Treasurer shall issue directed brokerage letters (limited to the commission recapture program) to the investment managers on an annual basis. In determining the amount to be directed, consideration should be given to the type of investment manager (i.e., small capitalization investment managers may not be able to direct as much as large capitalization managers) and the amount of external research the investment manager buys. The quality of execution should never be jeopardized and investment managers will be monitored for performance net of fees relative to the appropriate index.

## **SECTION 17. LIQUIDITY**

Liquidity shall be achieved by investing in securities with active secondary markets with the exception of alternative investments. A security may be liquidated to meet unanticipated cash requirements, to redeploy cash into other investments expected to outperform current holdings, or to otherwise adjust the portfolio. Sufficient liquidity must be maintained to ensure payment to the State of the interest received from investments and any capital gains which occur from trading in the portfolio. This liquidity is the responsibility of the investment manager.

## **SECTION 18. TRADES AND EXCHANGES**

**18.1 Allowance to Sell or Exchange Securities.** Investment managers and the State Treasurer may sell or exchange securities in the course of daily management of specific funds. Such trades may be executed to raise cash, to shift maturity, to change asset mix, to enhance yield and to improve quality. The goal of all such trades is to maximize portfolio performance while minimizing risk.

- a) **Security Swaps.** The State Treasurer and all investment managers will take advantage of security swap opportunities to improve portfolio yield. A swap which improves portfolio yield may be selected even if the transaction results in an accounting loss but only if such transaction complies with the requirements of W.S. 9-4-717(c).
- b) **Marking to Market.** To account for market fluctuations and volatility, the State Treasurer's Office or its agent (independent pricing agent) shall mark to market all securities at least monthly to the extent possible with exceptions made for alternative investments where values are reflected as available. If a significant market event takes place during the month that impacts the value of the portfolio, the State Treasurer's Office or its agent shall mark the portfolio to market to determine the impact on the portfolio. The market value of all securities in the portfolio should be determined on at least a quarterly basis to the extent possible with exceptions made for alternative investments where values are reflected as available. These values should be obtained from a reputable and independent source where possible with some exceptions made for alternative investments and a report made to the Board at least quarterly by the Consultant. It is recommended that the report include the market value, book value and unrealized gain or loss of the securities in the portfolio.

**18.2 Best Price and Execution.** Transactions shall be executed on the basis of "best price and execution" for the sole benefit of the State and other limited partners in the case of investments made through limited partnership vehicles. Any violation of these guidelines is to be corrected immediately upon discovery and reported to the State Treasurer and the Consultant. A realized loss to the State resulting from a violation of these guidelines shall require reimbursement to the State. Other remedies may be sought if investments are made through limited partnership vehicles.

## **SECTION 19. PROCEDURES FOR SELECTING AND REVIEWING INVESTMENT MANAGERS AND ALTERNATIVE FUND INVESTMENTS**

**19.1 Investment Manager Review Process.** When an investment manager is to be hired for the State, the State Treasurer shall work with the Consultant or, if appropriate, other suitable consultants to conduct all necessary and appropriate due diligence and shall utilize a competitive process to select the finalist or finalists to be presented to the Board. The State Treasurer will confer with the Investment Funds Committee, and other members of the Board and familiarize them with the extent of that due diligence. The State Treasurer will present a finalist or finalists to the Board at a public meeting. The finalist or finalists shall make an oral presentation to the Board at the meeting before their selection. Evaluation factors shall include 1-year, 3-year, 5-year and if available 10-year performance records, the associated risks taken to achieve the returns, the quality and stability of the investment personnel of each investment firm, adherence to philosophy and style, and the fees charged by each investment firm. The State Treasurer shall only consider (i) investment firms that have a verifiable 5-year Chartered Financial Analyst Institute compliant track record with respect to the type of investments which the firm will manage or (ii) investment managers employed by an organization and chartered bank trust company with trust assets in excess of \$1,000,000,000. An exception may be made for alternative investments.

**19.2 Investment Manager Selection Process.** The Board in consultation with the Investment Funds Committee shall make a selection based upon the interview and the State Treasurer shall submit a contract for review by the Attorney General. The contract shall provide for its termination by the State with 30 days' notice to the investment manager. An exception may be made for alternative investments.

**19.3 Alternative Investments.** When an alternative investment is to be made, the State Treasurer's Office shall provide the Board with a summary of all the material terms and conditions of the documents governing the investment. Pursuant to W.S. 9-4-715(c), the State Treasurer shall obtain the Board's approval of all material terms of the instruments governing the alternative investment prior to the investment of funds. In addition, after such alternative investment is made, any material adverse change to the terms of the instruments governing the investment must be approved by the Board.

**19.4 Performance Monitoring.** Each investment manager for the State shall, at least quarterly, provide a report to the State Treasurer describing the investment manager's performance relative to mutually agreed upon industry indices and reflecting all brokerage fees and other fees or expenses paid by or fees earned by the investment manager, which are paid by the State under the contract with such investment manager. The State Treasurer shall monitor monthly statements and receive quarterly performance reports from the Consultant. The Consultant shall monitor at least quarterly the State's investment record for each investment manager under contract and for each internal investment portfolio to determine whether or not that investment manager, or the State Treasurer's Office for internal portfolios, is performing up to the standard required by the benchmark of performance specified in the investment manager's contract or determined for each of the State Treasurer's Office's internal portfolios and report to

the Board. If at any time the standard required is not being met, the State Treasurer shall report to the Board and provide a recommendation. The Board may then determine an appropriate course of action.

**19.5 Policy Monitoring.** Each investment manager, and the State Treasurer's Office with regard to the internal portfolios, shall file a quarterly investment policy compliance report with the Consultant.

**19.6 Manager Alerts.** Investment managers for the State are required to apprise the Board and to keep the State Treasurer's Office and the Consultant informed of any material changes in their respective firms (i.e., change in personnel, ownership and policy).

**19.7 Other Considerations.** In addition to achieving benchmark expectations as described in Section 20, investment managers for the State shall be reviewed for consistency of style and client service.

**19.8 Termination.** Pursuant to W.S. 9-4-718(a)(iv), the Board may terminate the contract with an investment manager by a majority vote. The State Treasurer may recommend the termination of an investment manager to the Board.

**19.9 Transition Management.** The State Treasurer may retain the services of a firm providing transition management services to effect transitions from legacy active external investment managers to target successor investment managers. Total transition charges shall be considered in the selection and evaluation of these vendors including both commission (explicit) and market impact (implicit) costs.

## **SECTION 20. NOMINAL RETURN BENCHMARKS**

Below are the benchmarks for the asset classes listed which have been approved by the Investment Funds Committee pursuant to W.S. 9-1-409(e)(iv) and 9-4-720. These benchmarks are intended for use in measuring asset class composite performance results, and may not fully capture the full range of benchmarks utilized for specific managers and strategies within each asset class. Additional performance benchmarks may be delineated in the agreement with each manager or relevant fund documents. Investment performance shall be evaluated against these standards over a full market cycle, approximated by the most recent 5-year period. Actively managed strategies are intended to provide investment performance above the applicable market index, net of fees. Passively managed strategies are intended to provide investment performance consistent with the applicable market index with acceptable levels of tracking error, gross of fees. Where applicable and as indicated below, investment managers for the State shall meet or exceed the top 40<sup>th</sup> percentile of a peer investment manager universe as measured by the Consultant, gross of fees.

<b>Asset Class</b>	<b>Market Index (net of fees unless passively managed, managed internally or otherwise indicated)</b>	<b>Measurable Peer Universe (gross of fees unless otherwise indicated)</b>
Broad U.S. Equity	S&P 500 Index	Yes
Small-Cap U.S. Equity	Russell 2000 Index	Yes
Broad International Equity	MSCI ACW Ex US Index (net)	Yes
Preferred Stock	60% ICE BofAML US IG Inst Capital Securities Index, 20% ICE BofAML Core Fixed Rate Preferred Securities Index, 20% Bloomberg Developed Market USD Contingent Capital Index	N/A
Master Limited Partnerships	50% Alerian MLP Index / 50% Alerian Midstream Energy Index	N/A
Core Fixed Income	Bloomberg U.S. Aggregate Bond Index	Yes
	Bloomberg U.S. Intermediate Aggregate Bond Index	
Liability Driven Investment Fixed Income	Custom blend of Bloomberg U.S. Government/Credit: Long Term Bond Index and Bloomberg U.S. Aggregate Bond Index that approximates the liability duration.	N/A
Low Duration Fixed Income	Bloomberg U.S. Government: 1-3 Year Bond Index	Yes
Transition Low Duration Fixed Income	50% JP Morgan CLO Investment Grade / 40% Bloomberg 1-3 Year Credit / 10% ICE BofA ML 0-2 Year HY BB-B Index	N/A
Bank Loans	S&P/LSTA U.S. Leveraged Loan 100 Index	Yes
Emerging Markets Debt Fixed Income	1/3 JP Morgan GBI-EM Global Diversified Un-Hedged Index / 1/3 JP Morgan EMBI Global Diversified Index/ 1/3 JP Morgan Corporate Emerging Bond Index (CEMBI) Broad Diversified	N/A
Private Credit	Bloomberg U.S. Intermediate Aggregate plus an expected annualized illiquidity premium of 400 basis points	N/A

Operational Cash	BofA ML 3 Mo U.S. T-Bill for cash equivalents allocation	N/A
Tactical Cash	BofA ML 3 Mo U.S. T-Bill for cash equivalents allocation	N/A
Private Equity	Custom Blended Vintage Year Index	Yes, net of fees
Hedge Funds	HFRI Fund of Funds Composite Index (including underlying fund investment manager fees)	Yes, net of fees
Core Real Estate	NCREIF – Open-End Diversified Core Equity Index	Yes, net of fees
Non-Core Real Estate	NCREIF – Open-End Diversified Core Equity Index	Yes, net of fees
Infrastructure	10 Year US Treasury Yield plus an expected annualized premium of 350 basis points	N/A
Opportunistic	Total Fund performance excluding opportunistic returns and non-permanent funds, or another benchmark as deemed appropriate by the IFC and approved by the Board.	N/A

## **SECTION 21. LOCAL GOVERNMENT INVESTING**

Permissible investments for the treasurers of any political subdivision, municipality or special district of Wyoming and the various boards of trustees and boards of directors of county hospitals, airports, fairs and other duly constituted boards and commissions (collectively, “Local Government Entities”) include those authorized or approved by the Board. (W.S. 9-4-831(a)(xxvii)) Thus, along with the investments already approved by the Legislature in W.S. 9-4-831 (a)(i)-(xxvi), the Board authorizes and approves the following investment for Local Government Entities:

1. **Corporate Bonds:** Local Government Entities may invest in non-levered investment grade corporate bonds through a separate account arrangement or through a mutual fund or ETF that invests in investment grade corporate bonds but such account or fund must satisfy the following requirements:
  - a) For investment in non-levered investment grade corporate bonds through a separate account arrangement:
    - i. Must be through an investment management agreement with an SEC registered investment advisor, SEC registered investment company, or a bank exempt from registration (the “investment manager” for purposes of this section);
    - ii. Investment manager must agree in writing to act in a fiduciary capacity with regards to the assets of the account;
    - iii. The account must be diversified by issuer, with no more than 5% of account assets invested with a single issuer, with an exception made for obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations;
    - iv. The effective duration of the account can be no greater than the duration of the

- Bloomberg U.S. Aggregate Bond Index by more than 0.5 years; and
      - v. Only SEC registered investment grade securities are allowed for purchase.
    - b) For investment in mutual funds or ETFs that invest in investment grade corporate bonds:
      - i. The fund must be registered with the SEC;
      - ii. The fund must be a “diversified” fund as defined by the SEC;
      - iii. At time of purchase, the fund’s assets must be invested in investment grade corporate bonds or other securities permitted for Local Government Entities;
      - iv. The effective duration of the fund at time of purchase cannot be greater than the Bloomberg U.S. Aggregate Bond Index by more than 0.5 years at time of purchase;
      - v. Average credit quality of the fund must be at least A- or equivalent at time of purchase;
      - vi. The net expense ratio of the fund, as defined by the fund’s most recent prospectus, cannot be greater than 0.5% annually (50 basis points), and cannot be greater than the fund’s category average as defined by a nationally recognized provider of mutual fund data such as Morningstar or Lipper; and
      - vii. Shares of the fund must be purchased and sold at the net asset value of the fund. Purchase and sales loads are not allowed.

When approving, acquiring, investing, reinvesting, exchanging, retaining, selling and managing investments in corporate bonds as described above, the treasurers of Local Government Entities, their designees or any other fiduciaries appointed by the treasurers shall exercise the judgment and care of a prudent investor as specified by the Prudent Investor Rule and, effective July 1, 2017, as provided in W.S. 9-4-831(m)(i).

## **APPENDICES. SUB-POLICES ON FUNDS**

**Common Sub-Policy Asset Allocation Terms:** The following terms apply to and are incorporated into Appendix A (Long-Term Total Return Permanent Funds), Appendix B (Income Focused Permanent Funds), Appendix C (Workers' Compensation Fund), Appendix D (Pool A), and Appendix F (Legislative Stabilization Reserve Account):

The State Treasurer's Office shall maintain the allocation exposure to each asset class listed for this fund within a range of up to 50% of the difference between the long-term target and the upper or lower boundary for that asset class. Allocations outside of the target +/- 50% of the allowable range must be approved by either the Treasurer's Investment Funds Committee or the Board. Allocations outside of the Min and Max ranges detailed in this policy are not allowable without approval of the Board. Any periodic adjustments to the above-listed allocations should be made with consideration for the economic environment, ongoing cash flow activity, and liquidity needs. The State Treasurer's Office shall monitor compliance with the asset allocation on an on-going basis and will consider rebalancing the portfolio to comply with the asset allocation if a strategy is outside its Min and Max range. The State Treasurer's Office shall be required to rebalance the portfolio if a strategy is outside its Min and Max range and bring the portfolio back into compliance with this policy no less frequently than every 6 months.

It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

In addition, during the implementation of a change to or modification of the asset allocation, some strategies may fall outside the allocation until the revised asset allocation is fully implemented.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. If provided in the fund's asset allocation, opportunistic investments are allowable in the portfolio up to a maximum of 5% measured at the time of commitment.

## **APPENDIX A. Long-Term Total Return Permanent Funds**

- 1. Fund Description.** This sub-policy applies to the Permanent Funds considered to be for purposes of this investment policy, the Long-Term Total Return Funds (“LTTRFs”). Specifically this includes the Permanent Mineral Trust Fund (the “PMTF”), the University Permanent Land Fund (the “UPLF”), the several Permanent Land Funds which are not identified elsewhere in this investment policy (the “PLFs”), and the Hathaway Scholarship Fund (the “Hathaway Fund”) administered by the State Treasurer.

The corpus of the funds is funded from mineral royalties, leases, fees, permits, and other revenue generated from state lands and must be held inviolate and in one instance, the Agricultural School Permanent Fund must remain “undiminished”. The corpus of each fund cannot be spent but only invested for income and capital gains. The funds dispense income and capital gains.

- 2. Philosophy and Investment Strategy.** The main objectives of the LTTRFs are to produce maximized long-term returns in order to preserve the long-term inflation adjusted purchasing power of the assets, while providing an appropriate level of safety and liquidity to meet the near-term distribution needs of each fund. The primary investment goals are capital appreciation, total return, and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the LTTRFs reflects these goals.

- 3. History and Purpose.** The PMTF was established by a Constitutional amendment passed in 1974 and amended in 1996. It is funded by a constitutionally guaranteed 1.5% severance tax on minerals produced in Wyoming. It was intended to set aside a portion of the revenue derived from the production of the State’s minerals to benefit future generations. All income from investments is deposited in the general fund on an annual basis. The practice of the State Treasurer’s Office has been to include capital gains in addition to interest and dividends in income. A PMTF reserve account was created in 2002 in order to provide for a more predictable return outlined in a specified spending policy.

The UPLF was established at Statehood and was intended to provide income for the University of Wyoming in perpetuity. Its income is deposited as prescribed by the Act of Admission and statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.

The PLFs were established at Statehood and were intended to provide for a variety of purposes in perpetuity. Their income is deposited as prescribed by the Wyoming Act of Admission and statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.

The Hathaway Fund was established by the Legislature in conformance with Article 15, Section 20 of the Wyoming Constitution. It is intended to provide scholarships for qualified students to the University of Wyoming. Its income is deposited as prescribed by statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.

- 4. Other Considerations.** The Legislature has prescribed conditions and terms under which monies can be loaned to political subdivisions of the State and has allocated, at times, portions of the LTTRFs to fund PPIs. Therefore, only the remaining portion is available for

discretionary investments by the State Treasurer's Office. The LTTRFs must be managed to allow for an extensive range of investment maturities that provide for funds availability for PPIs as they come into existence as mandated by the Legislature.

The Agricultural School Permanent Fund must, by charter, remain "undiminished" in addition to being inviolate.

The Hathaway Fund is subject to varying demands according to the number of qualifying students, statutory eligibility and scholarship amount, and other considerations attended to periodically by the Legislature.

5. **Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office and as required by the State's spending policy for each of the LTTRFs. Liquidity must be maintained to move income and capital gains generated during the year out of the LTTRFs.
6. **Diversification.** The State Treasurer shall diversify the securities held in the LTTRFs to avoid a concentration of any single security type.
7. **Risk.** The LTTRFs should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return; however, the asset allocation should reflect a long-term oriented approach. The LTTRFs must follow the risk profile as described in section 12.1.

Additionally, total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.

8. **Return Expectations.** The long-term return expectations for the LTTRFs shall exceed inflation by an amount sufficient to preserve the real purchasing power of the assets after spending. Returns will also be measured against a target allocation index that reflects the returns for each asset class benchmark, weighted by the target allocations detailed below. In periods of portfolio transition where the actual allocations may not be reasonably expected to be close to the targets, shorter-term transition targets may be recommended by the Investment Funds Committee and approved by the Board on an annual basis.
9. **Spending Policy.** The spending policy for the PMTF set by the Legislature is 5% of the trailing 5-year average market value of the PMTF, calculated on the first day of the fiscal year. Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the general fund to the PMTF reserve account. The balance must exceed 150% before transferring any excess funds to the PMTF corpus. It is through this mechanism that the PMTF is partially insulated against inflation.

The spending policy for the Hathaway Fund set by the Legislature is the amount necessary to fully fund scholarships awarded under W.S. 21-16-1301 *et seq.* Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the Hathaway expenditure account to the Hathaway Fund reserve account. The State Treasurer must transfer monies from the Hathaway Fund reserve account to the corpus of the Hathaway Fund to the extent monies within the Hathaway Fund reserve account are in excess of the greater of twelve million dollars (\$12,000,000.00) or an amount equal to 4.5% of the previous 5-year average market value of the Hathaway Fund, calculated from the first day of the fiscal year.

**10. Target Asset Allocation.** The target asset allocation and allowable ranges for the LTTRFs are as follows:

	Min	Long-Term Target	Max
Broad US Equity	5.50	11.00	16.50
Small Cap US Equity	1.50	3.00	4.50
Broad International Equity	9.00	18.00	27.00
MLPs	2.75	5.50	8.25
Private Equity	5.50	11.00	16.50
Core Real Estate	3.00	6.00	9.00
Non-Core Real Estate	3.50	7.00	10.50
Infrastructure	1.00	2.00	3.00
Diversified Hedge Funds	4.75	9.50	14.25
Core Fixed Income	5.50	11.00	16.50
Bank Loans	3.00	6.00	9.00
Emerging Markets Debt	2.50	5.00	7.50
Private Credit	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00
Opportunistic Investments	0.00	0.00	5.00
Transition Low Duration	0.00	0.00	8.00

The asset allocation is implemented and applies to the remainder of the LTTRFs after accounting for PPIs and cash that is deemed necessary for operational purposes.

The targets established above represent the long-term asset allocation objectives for the LTTRFs. Beginning in 2021 it is expected that the portfolio will be undergoing a significant multi-year transition to the strategic long-term target noted above. During this transition period, interim target allocation targets and ranges will be utilized and updated at the beginning of each fiscal year. The interim targets and ranges will be approved by the Board with input from the Investment Funds Committee and in consultation with the Investment Consultant. For purposes of allowable tactical flexibility and rebalancing requirements, the interim targets and ranges established for each year shall serve in place of the long-term targets and ranges detailed above until such time that the long-term targets are achieved, but not later than the fiscal year beginning in 2028.

The Common Sub-Policy Asset Allocation Terms are incorporated herein by this reference.

**11. University of Wyoming Portfolio Management Program.** To provide University of Wyoming students an opportunity to gain actual portfolio management experience under appropriate supervision of personnel of the University of Wyoming, College of Business, the University of Wyoming's Portfolio Management Program shall manage an internal equity portfolio in the amount of \$1,000,000 exclusively from the UPLF (calculated on a cost basis) as a separate operating agency of the State of Wyoming. These funds shall be subject to all the requirements and conditions provided in Section 11.2(a) of this investment policy relating to public equity portfolios, as well as any restrictions stated in the Memorandum of Understanding with the University of Wyoming for the investment of these funds.

## **APPENDIX B. Income Focused Permanent Funds**

- 1. Fund Description.** This sub-policy applies to the Permanent Funds considered to be, for purposes of this investment policy, the Income Focused Permanent Funds (“IFPFs”). Specifically this includes the Common School Permanent Land Fund (the “CSPLF”) and the Higher Education Endowment Fund (“Higher Ed Fund”) administered by the State Treasurer. The corpus of the IFPFs is funded from mineral royalties, leases, fees, permits, and other revenue generated from state lands and must be held inviolate. The corpus cannot be spent but only invested for income and capital gains. The IFPFs dispense income and capital gains.
- 2. Philosophy and Investment Strategy.** The main objectives of the IFPFs are to produce maximized long-term investment income and capital gains while providing an appropriate level of safety and liquidity. The primary investment goals are income generation, capital appreciation, total return and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation reflects these goals.
- 3. History and Purpose.** The CSPLF was established at Statehood and was memorialized in the Act of Admission. It was intended to “be used as a permanent fund, the interest of which only shall be expended for the support of the common schools.” Act of July 10, 1890, ch. 664, 26 Stat. 222 (1890). Its income is deposited as prescribed by statute. A CSPLF reserve account was created in 2002 in order to provide for a more predictable return outlined in a specified spending policy.

The Higher Ed Fund was established by the Legislature in conformance with Article 15, Section 20 of the Wyoming Constitution. It is intended to aid in recruiting and retaining faculty at the University of Wyoming and Wyoming’s community colleges. Its income is deposited as prescribed by statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.

- 4. Other Considerations.** The Legislature may prescribe conditions and terms under which monies from the CSPLF can be loaned to political subdivisions of the State and has allocated, at times, portions of the CSPLF for specific purposes. Therefore, only the remaining portions are available for discretionary investments by the State Treasurer’s Office. The CSPLF must be managed to allow for an extensive range of investment maturities.

The Higher Ed Fund is subject to varying demands according to the number of faculty position, the demands to recruit and retain faculty, supported research and other considerations attended to periodically by the Legislature.

- 5. Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer’s Office and as required by the State’s spending policy for each fund. Liquidity must be maintained to move income and capital gains generated during the year out of the IFPFs. Additional liquidity may be needed to meet certain conditions and borrowing authorities prescribed by the Legislature.
- 6. Diversification.** The State Treasurer shall diversify the securities held in the IFPFs to avoid a concentration of any single security type.

- 7. Risk.** The IFPFs should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return; however, the asset allocation should reflect a long-term oriented approach and a risk profile commensurate with a long-term orientation. The IFPFs must follow the risk profile as described in section 12.1 .

Additionally, total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.

- 8. Return Expectations.** The long-term return expectations for the IFPFs shall exceed inflation by an amount sufficient to preserve the real purchasing power of the assets after spending. Providing enough income on a consistent basis to fund the spending policy is also an important consideration. Returns will also be measured against a target allocation index that reflects the returns for each asset class benchmark, weighted by the target allocations detailed below. In periods of portfolio transition where the actual allocations may not be reasonably expected to be close to the targets, shorter-term transition targets may be recommended by the Investment Funds Committee and approved by the Board on an annual basis.
- 9. Spending Policy.** The spending policy for the CSPLF set by the Legislature is 5% of the trailing 5-year average market value of the CSPLF, calculated on the first day of the fiscal year. Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the general fund to the CSPLF reserve account. The balance must exceed 150% before transferring any excess funds to the CSPLF corpus. It is through this mechanism that the CSPLF is partially insulated against inflation.

The spending policy for the Higher Ed Fund set by the Legislature is 5% of the trailing 5-year average market value of the Higher Ed Fund, calculated on the first day of the fiscal year. Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the general fund to the Higher Ed Fund reserve account. The balance must exceed 150% before transferring any excess funds to the Higher Ed Fund corpus.

- 10. Target Asset Allocation.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the IFPFs are as follows:

	Min	Long-Term Target	Max
Broad US Equity	4.00	8.00	12.00
Small Cap US Equity	1.00	2.00	3.00
Broad International Equity	7.50	15.00	22.50
Preferred Stock	3.00	6.00	9.00
MLPs	3.50	7.00	10.50
Core Real Estate	4.50	9.00	13.50
Non-Core Real Estate	2.50	5.00	7.50
Infrastructure	2.50	5.00	7.50
Diversified Hedge Funds	2.50	5.00	7.50
Core Fixed Income	6.00	12.00	18.00
Bank Loans	6.00	12.00	18.00
Emerging Markets Debt	3.50	7.00	10.50
Private Credit	3.50	7.00	10.50
Cash Equivalents	0.00	0.00	5.00
Opportunistic Investments	0.00	0.00	5.00

Transition Low Duration	0.00	0.00	12.00
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The asset allocation is implemented and applies to the remainder of the IFPFs after accounting for PPIs and cash that is deemed necessary for operational purposes.

The targets established above represent the long-term asset allocation objectives. Beginning in 2021 it is expected that the portfolio will be undergoing a significant multi-year transition to the strategic long-term target noted above. During this transition period, interim target allocation targets and ranges will be utilized and updated at the beginning of each fiscal year. The interim targets and ranges will be approved by the Board with input from the Investment Funds Committee and in consultation with the Investment Consultant. For purposes of allowable tactical flexibility and rebalancing requirements, the interim targets and ranges established for each year shall serve in place of the long-term targets and ranges detailed above until such time that the long-term targets are achieved, but not later than the fiscal year beginning in 2028.

The Common Sub-Policy Asset Allocation Terms are incorporated herein by this reference.

## **APPENDIX C. Workers' Compensation Fund**

- 1. Fund Description.** This sub-policy applies to the Workers' Compensation Fund (the "Workers' Comp Fund") administered by the State Treasurer. The Workers' Comp Fund retains income and capital gains.
- 2. Philosophy and Investment Strategy.** This is a specially managed fund of which the corpus is made up of employers' contributions to the Workers' Comp Fund. These funds are to be invested for the long-term to provide for a return that assures the Workers' Comp Fund will be self-funding or nearly self-funding in order to substantially reduce or eliminate the need for employer contributions. The Workers' Comp Fund is managed to match liability projections and for long-term return with cash flow necessary only in the case of a disaster. The primary investment goals are long-term return, safety of capital, yield and capital appreciation. The asset allocation for the Workers' Comp Fund reflects these goals.
- 3. History and Purpose.** The Workers' Comp Fund was established by constitutional amendment in 1914. Its corpus is intended to provide compensation to employees who suffer job related injuries.
- 4. Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes and to meet cash needs. The exact cash level for the Workers' Comp Fund shall be determined by the staff of the Wyoming Department of Workforce Services and dependent on the liquidity needs of the Workers' Comp Fund, and those cash estimates shall be presented to the State Treasurer's Office on an annual basis.
- 5. Diversification.** The State Treasurer shall diversify the securities held in the Workers' Comp Fund to avoid a concentration of any single security type.
- 6. Risk.** The Workers' Comp Fund has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return. In addition to standard measures of risk which are typically focused on asset volatility, the Workers' Comp Fund should also be managed to mitigate surplus volatility (being the degree to which asset values change relative to liability values). The Workers' Comp Fund must follow the risk profile as described in section 12.1.

Additionally, total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.

- 7. Return Expectations.** The long-term return expectations for the Workers' Comp Fund can be divided into two primary objectives. A portion of the assets will be managed in a liability driven investments fixed income portfolio that is designed to approximate the duration profile of the projected liabilities of the fund. The performance objectives for this portion of the fund are to mirror the changes in valuation that occur with the liabilities. The rest of the portfolio will be invested for longer-term returns in order to provide incremental cushion for the uncertainty that is inherent in the liability estimates and to mitigate the potential need for employer contributions. Returns will also be measured against a target allocation index that reflects the returns for each asset class benchmark, weighted by the target allocations detailed below. In periods of portfolio transition where the actual allocations may not be reasonably expected to be close to the targets, shorter-term transition targets may be recommended by the Investment Funds Committee and approved by the Board on an annual basis.

8. **Liability Target.** The State Treasurer’s Office shall be required to review the liability driven investment portion of the Worker’s Comp fund no less frequently than every 6 months.
9. **Target Allocation.** The asset allocation is restricted by State statutes to a common stock cap. The target asset allocation for the Workers’ Comp Fund is as follows:

	Min	Long-Term Target	Max
Return Seeking Assets			
Broad US Equity	3.00	6.00	9.00
Broad International Equity	4.5	9.00	13.5
MLPs	2.50	5.00	7.50
Core Real Estate	2.50	5.00	7.50
Non-Core Real Estate	2.00	4.00	6.00
Infrastructure	2.50	5.00	7.50
Emerging Markets Debt	2.50	5.00	7.50
Private Credit	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00
Opportunistic Investments	0.00	0.00	5.00
Transition Low Duration	0.00	0.00	12.00
Liability Hedging Assets			
Liability Driven Investing Fixed Income	28.00	56.00	84.00

The asset allocation is implemented and applies to the remainder of the Workers’ Comp Fund after accounting for cash that is deemed necessary for operational purposes.

The targets established above represent the long-term asset allocation objectives for the Workers’ Comp Fund. Beginning in 2021 it is expected that the portfolio will be undergoing a significant multi-year transition to the strategic long-term target noted above. During this transition period, interim target allocation targets and ranges will be utilized and updated at the beginning of each fiscal year. The interim targets and ranges will be approved by the Board with input from the Investment Funds Committee and in consultation with the Investment Consultant. For purposes of allowable tactical flexibility and rebalancing requirements, the interim targets and ranges established for each year shall serve in place of the long-term targets and ranges detailed above until such time that the long-term targets are achieved, but not later than the fiscal year beginning in 2028.

The Common Sub-Policy Asset Allocation Terms are incorporated herein by this reference.

## **APPENDIX D. Pool A Investment Account**

- 1. Fund Description.** This sub-policy applies to the Pool A Investment Account (“Pool A”) administered by the State Treasurer. Pool A dispenses income and capital gains. Pool A is one of two pools holding a diverse array of individual funds ranging from agency budgets to reserve accounts. Pool A may hold equities as prescribed by law.
- 2. Philosophy and Investment Strategy.** Pool A consists of a pooling of money from many different agencies which are not specifically invested for that agency. The monies are invested throughout the spectrum of investment maturities and may hold equities as prescribed by law. While Pool A is intended to provide a more diverse array of securities including equities, it is nonetheless noted that because most of the monies invested represent appropriated funds, in addition to maintaining adequate liquidity from Pool A to meet the day-to-day cash flow needs of the State, Pool A should be managed for stability and return on investment. Cash is invested in a cash portfolio and an extended cash portfolio. The asset allocation for Pool A reflects these goals.
- 3. History and Purpose.** Pool A was created by the Legislature in 2017 in response to the passage of a Constitutional amendment in 2016 which allowed the Legislature to specify certain non-permanent funds that can hold investments in equities as well as fixed income securities. It is one of two pools that hold a variety of funds ranging from agency budgets to reserve and savings accounts and special purpose trusts. Pool A is intended to be moderately liquid and safely invested but also be invested for return and growth. Its income is deposited as prescribed by statute.
- 4. Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes and to meet cash needs as determined by the State Treasurer’s Office.
- 5. Risk.** Pool A has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return. .Pool A shall follow the risk profile as described in section 12.1.

Additionally, total portfolio risk should be managed with a goal of avoiding annual losses greater than 20% with a 99% confidence level utilizing appropriate statistical modeling

- 6. Return Expectations.** The long-term return expectations for Pool A shall be a rate of return that provides moderate growth balanced against safety and liquidity. Returns will also be measured against a target allocation index that reflects the returns for each asset class benchmark, weighted by the target allocations detailed below. In periods of portfolio transition where the actual allocations may not be reasonably expected to be close to the targets, shorter-term transition targets may be recommended by the Investment Funds Committee and approved by the Board on an annual basis.

- 7. Target Allocation.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for Pool A is as follows:

	Min	Long-Term Target	Max
Broad US Equity	2.50	5.00	7.50
Small Cap US Equity	1.00	2.00	3.00
Broad International Equity	5.00	10.00	15.00
Preferred Stock	3.50	7.00	10.50
MLPs	2.50	5.00	7.50
Core Real Estate	5.00	10.00	15.00
Non-Core Real Estate	3.00	6.00	9.00
Core Fixed Income	15.00	30.00	45.00
Bank Loans	5.00	10.00	15.00
Private Credit	2.50	5.00	7.50
Hedge Funds	2.50	5.00	7.50
Transition Low Duration	0.00	0.00	15.00
Cash Equivalents	2.50	5.00	7.50

The targets established above represent the long-term asset allocation objectives for Pool A. Beginning in 2021 it is expected that the portfolio will be undergoing a significant multi-year transition to the strategic long-term target noted above. During this transition period, interim target allocation targets and ranges will be utilized and updated at the beginning of each fiscal year. The interim targets and ranges will be approved by the Board with input from the Investment Funds Committee and in consultation with the Investment Consultant. For purposes of allowable tactical flexibility and rebalancing requirements, the interim targets and ranges established for each year shall serve in place of the long-term targets and ranges detailed above until such time that the long-term targets are achieved, but not later than the fiscal year beginning in 2028.

The Common Sub-Policy Asset Allocation Terms are incorporated herein by this reference.

## **APPENDIX E. State Agency Pool**

- 1. Fund Description.** This sub-policy applies to the State Agency Pool (the "SAP") administered by the State Treasurer. The SAP dispenses income and capital gains. The SAP is one of two pools holding a diverse array of individual funds ranging from agency budgets to reserve accounts.
- 2. Philosophy and Investment Strategy.** The SAP consists of a pooling of money from many different agencies which are not specifically invested for that agency. The monies are invested throughout the spectrum of investment maturities; however, because most of the monies represent appropriated funds in addition to a requirement for liquidity from the SAP to meet the day-to-day cash flow needs of the State, the SAP should be managed for stability assuring that appropriated funds remain to the greatest extent possible intact for their intended purposes. Cash is invested in a cash portfolio and an extended cash portfolio. The asset allocation for the SAP reflects these goals.
- 3. History and Purpose.** The SAP is one of two pools that hold a variety of funds ranging from agency budgets to reserve and savings accounts and special purpose trusts. This pool is intended to be moderately liquid. Its income is deposited as prescribed by statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.
- 4. Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes and to meet cash needs as determined by the State Treasurer's Office.
- 5. Risk.** The SAP utilizes a laddered short-term treasury strategy to limit the degree of uncertainty in the pursuit of return. Total portfolio risk should be managed with a goal of avoiding any permanent loss of capital.
- 6. Return Expectations.** The SAP should provide a return that is competitive with short-term treasury rates. As a laddered bond strategy is utilized, a market benchmark is not appropriate.
- 7. Target Allocation.** The SAP will be invested in a laddered short-term treasury portfolio.

## **APPENDIX F. Legislative Stabilization Reserve Account**

- 1. Fund Description.** This sub-policy applies to the funds of the Legislative Stabilization Reserve Account (“LSRA”) administered by the State Treasurer’s Office. Funds in LSRA are expended only by legislative appropriation, are invested, and all investment earnings from LSRA are credited to the State’s general fund.
- 2. Philosophy and Investment Strategy.** The LSRA will be invested in a manner to obtain the highest net possible return while seeking to preserve the balance of the account necessary to address potential budget shortfalls or a structural budget deficit; published consensus revenue estimating group estimates of revenues that may be less than existing legislative appropriations for state government operations or support of public schools; or other emergencies and needs identified or authorized by the legislature under Wyoming statutes and session laws.

The LSRA will be divided into three underlying portfolios representing a range of liquidity, safety, and return objectives. There will be a short-term reserve, intermediate-term reserve, and long-term reserve. The amount of the LSRA that is allocated to each of the reserve portfolios shall be determined by the State Treasurer’s Office in compliance with any applicable statutory guidelines and consistent with anticipated liquidity needs.

- 3. History and Purpose.** In 2019 the Legislature removed LSRA from the State Agency Pool for the purpose of enhancing returns and providing target date liquidity for legislatively mandated purposes.
- 4. Liquidity Requirements.** To the extent funds are available and prior to making any other investments, five hundred million dollars (\$500,000,000.00) shall be invested in the short-term reserve.
- 5. Risk.** The short-term reserve will be invested in low duration fixed income and cash, consistent with W.S. 9-4-715 (q) and should be managed with a goal of avoiding annual losses greater than 4% with a 99% confidence level utilizing appropriate statistical modeling. LSRA shall follow the risk profile as described in Section 12.1.

The intermediate-term reserve will be invested in 100% core fixed income and should be managed with a goal of avoiding annual losses greater than 12% with a 99% confidence level utilizing appropriate statistical modeling.

The long-term reserve has a diversified asset allocation and should be managed with a goal of avoiding annual losses greater than 32% with a 99% confidence level utilizing appropriate statistical modeling.

- 6. Return Expectations.** The short-term reserve will be expected to provide returns in excess of the benchmark for low duration fixed income detailed in this policy. The intermediate-term reserve will be expected to provide returns in excess of the benchmark for core fixed income detailed in this policy. Returns for the long-term reserve will be measured against a target allocation index that reflects the returns for each asset class benchmark, weighted by the target allocations detailed below. In periods of portfolio transition where the actual allocations may not be reasonably expected to be close to the targets, shorter-term transition targets may be recommended by the Investment Funds Committee and approved by the Board on an annual basis.

**7. Target Allocation.** The target asset allocation for the LSRA is as follows:

Short-term Reserve: 100% Low Duration Fixed Income

Intermediate Reserve: 100% Core Fixed Income

Long-Term Reserve:

	<b>Min</b>	<b>Long-Term Target</b>	<b>Max</b>
Broad US Equity	17.00	22.00	27.00
Small Cap US Equity	4.00	6.00	8.00
Broad International Equity	21.00	28.00	35.00
MLPs	10.00	12.50	15.00
Hedge Funds	15.00	19.00	23.00
Bank Loans	10.00	12.50	15.00

## **APPENDIX G. Wyoming State Treasurer's Asset Reserve ("WYO-STAR")**

- 1. Fund Description.** This sub-policy applies to the funds of WYO-STAR, a local government investment pool administered by the State Treasurer's Office.
- 2. Philosophy and Investment Strategy.** WYO-STAR administers the short-term cash deposits made with the State by local entities. The actual investments are administered to provide liquid cash reserves, placing the majority portion in a cash portfolio and the rest in an extended cash portfolio according to specified guidelines. The disbursement of interest income and return of principal to the participants is managed in the State Treasurer's Office. WYO-STAR shall pursue a short-term and extended-term, fixed income strategy designed to optimize the yield on cash by investing in eligible securities that satisfy these guidelines.
- 3. Target Allocation.** One hundred percent (100%) of WYO-STAR is comprised of short-term bonds and cash as denoted in Section 6 below entitled "Diversification/Permissible Investments".
- 4. Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office. The percent invested in the extended portion of WYO-STAR shall be directed by the State Treasurer's Office, consistent with Section 5 below entitled "Maturity".
- 5. Maturity.** If an instrument is subject to an unconditional put or unconditional demand feature, its final maturity shall be the earlier of the date noted on the face of the instrument as the date on which the principal amount must be paid or the date on which the principal amount of the instrument can be recovered through demand. Sinking fund securities and asset backed issues with periodic principal repayment shall be measured by their anticipated weighted average cash flows for the purpose of calculating their duration.
  - a) Cash Portfolio.** The portfolio's weighted average maturity is not to exceed 90 days. All securities must have a maximum maturity of 365 days. The maximum average cash flow weighted duration of the portfolio must not exceed 90 days. The market value of the portfolio must remain within +/- 0.5% of 1% of amortized cost.
  - b) Extended Cash Portfolio.** Maximum average cash flow weighted duration is not to exceed 3 years. Individual securities must not exceed a cash flow weighted duration of 5 years. The extended portion of WYO-STAR may not exceed 35% of the market value of the portfolio at the time of purchase.
- 6. Diversification/Permissible Investments.** WYO-STAR is permitted to purchase the following securities:
  - a) Asset-Backed Securities,** limited to CMOs or pass-throughs; the collateral for which is securities issued by GNMA, FNMA, FHLMC or notes fully guaranteed as to principal and interest by the Small Business Administration. Automobile receivables and credit receivables shall also be considered permissible investments.
  - b) Repurchase Agreements.**
  - c) Government Securities,** including obligations of the U.S. Treasury and obligations of U.S. government agencies, bearing floating or fixed interest rates.
  - d) Currency:** U.S. dollar denomination only.
- 7. Risk.** WYO-STAR has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return.

8. **Fully Invested.** WYO-STAR shall seek to be invested fully at the close of business on each day.
9. **Repurchase Agreements (including term repurchase agreements).** The permitted collateral for repurchase agreements (including term repurchase agreements) shall be government securities. The minimum collateral required is 102%.
10. **Benchmarks.** For the cash portfolio, the benchmark shall be the Monitored Repurchase Agreement Rate and for the cash equivalents allocation, the benchmark shall be the BofA ML 3 Mo U.S. T-Bills index. For the extended cash portfolio, the benchmark shall be an equal-weighted blend of the BofA Merrill Lynch 1-3 Year Agency, 1-3 Year Treasury, and 0-3 Year Mortgage Indices.

## **APPENDIX H. Wyoming State Treasurer's Asset Reserve II ("WYO-STAR II")**

- 1. Fund Description.** This sub-policy applies to the funds of WYO-STAR II, a local government long-term investment pool administered by the State Treasurer's Office.
- 2. Philosophy and Investment Strategy.** WYO-STAR II administers cash deposits made with the State by local entities. The actual investments are placed in a corporate bond portfolio according to specified guidelines. The disbursement of interest income and return of principal to the participants is managed in the State Treasurer's Office. WYO-STAR II shall pursue an extended-term, corporate fixed income strategy designed to obtain the highest return possible consistent with the preservation of corpus in eligible securities that satisfy these guidelines.
- 3. Target Allocation.** One hundred percent (100%) of WYO-STAR II is comprised of corporate bonds and cash as denoted in Section 5 below entitled "Diversification/Permissible Investments".
- 4. Liquidity Requirements.** Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office.
- 5. Diversification/Permissible Investments.** WYO-STAR II may invest in non-levered investment grade corporate bonds but they must satisfy the following guidelines and requirements:
  - a) The account must be diversified by issuer, with no more than 5% of account assets invested with a single issuer.
  - b) The effective duration of the account can be no greater than the duration of the Bloomberg U.S. Aggregate Bond Index by more than 0.5 years.
  - c) Only SEC registered investment grade securities are allowed for purchase.
  - d) Average portfolio credit quality must be at least BBB or equivalent.
  - e) Currency: U.S. dollar denomination only.
- 6. Fully Invested.** WYO-STAR II shall seek to be invested fully at the close of business on each day.
- 7. Repurchase Agreements (including term repurchase agreements).** The permitted collateral for repurchase agreements (including term repurchase agreements) shall be government securities. The minimum collateral required is 102%.
- 8. Benchmarks.** The benchmark shall be the Bloomberg 1-3 Year US Corporate (Investment Grade) Bond Index.